

Item No:	Classification: Open	Date: 21 January 2022	Decision Taker: Strategic Director of Housing and Modernisation
Report title	Gateway 2 Southwark Park Estate QHIP 2021/2022		
Ward(s) or groups affected	South Bermondsey		
From	Head of Investment		

RECOMMENDATIONS

1. That the Strategic Director of Housing and Modernisation approves the award of the **Southwark Park Estate QHIP 2021/2022** call-off contract via a mini-competition from the major works constructor framework to Standage & Co Ltd for a period of 30 weeks from 14 March 2022

BACKGROUND INFORMATION

2. In October 2015, Cabinet approved the establishment of the major works constructor framework ('the framework') for a period of 4 years from 1 March 2016 in the four Lots as follows:
 - a. Lot 1 - Main building works (low value schemes up to £3.5m)
 - b. Lot 2 - Main building works (high value schemes over £3.5m)
 - c. Lot 3 - District mains, boilers and internal works
 - d. Lot 4 - Communal and electrical works
3. The framework contracts for Lot 1 (applicable to this scheme) and Lot 2 were extended in February 2021 for a period of 12 months from 16 February 2021 to 15 February 2022.
4. It was noted to Cabinet that the Strategic Director of Housing and Modernisation will take the decisions for works being instructed through the framework in line with his scheme of delegation and approval was obtained for exemption from contract standing order 4.5.2(h) requiring consideration of approval reports by the relevant Departmental Corporate Review Board (DCRB) for works being instructed through the framework.

5. The framework supports and works alongside the council's three existing major works partnering contracts ('partnering contracts') but more specifically, undertakes work in contract areas 1 and 2 where the partnering contracts were mutually concluded. It should be noted that 2 of the 3 partnering contractors act as reserve contractors for contract areas 1 and 2. The partnering contracts for contract areas 3, 4 and 5 are now in place until 15 February 2022 and have non-exclusive extensions in place with termination at will clauses. However, mini-competition through the framework will be used where there are no partnering contracts in existence.
6. The scope of works for this scheme includes roof repairs, fabric repairs, rainwater goods and drainage repairs, window repairs, front entrance door upgrades/ replacements, external decorations, and electrical upgrades in tenanted properties as applicable, landlord electrical works as applicable.
7. Lot 1 is applicable to these works.
8. The duration of the works is 30 working weeks.
9. Works are expected to start on 14 March 2022 and complete on 29 September 2022.

Procurement project plan (Non- Key Decision)

Activity	Completed by/Complete by:
Forward Plan for this Gateway 2 decision	01/01/2022
Approval of Gateway 2: Establishment of major works framework agreement	20/10/2015
Notice of Intention (Applies to Housing Section 20 Leaseholder Consultation)	19/02/2021
Mini competition invitation	29/09/2021
Closing date for return of tenders	28/10/2021
Completion of evaluation of tenders	12/11/2021
Notice of Proposal (Applies to Housing Section 20 Leaseholder Consultation)	03/01/2022
Notification of forthcoming decision – Five clear working days	15/01/2022
Approval of Gateway 2: Mini competition award report	24/01/2022
Scrutiny Call-in period and notification of implementation of Gateway 2 decision	31/02/2022
Contract award	07/02/2022
Add to Contract Register	07/02/2022
Contract start	14/03/2022
Publication of award notice on Contracts Finder	14/03/2022

Activity	Completed by/Complete by:
Contract completion date	29/09/2022

KEY ISSUES FOR CONSIDERATION

Description of procurement outcomes

10. This scheme consists of works to blocks on the Southwark Park Estate in the Bermondsey area. This includes 37 leasehold properties and six Right to Buy (RTB) applicants. The address details are as follows:

Block Address
1-16 Southwark Park Estate
17-26 Southwark Park Estate
27-40 Southwark Park Estate
41-54 Southwark Park Estate
55-64 Southwark Park Estate
2- 8 Southwark Park Road (even numbers only)
10-46 Southwark Park Road (even numbers only)
48-48B Southwark Park Road (even numbers only)
355-361 Southwark Park Road

11. The key work elements and indicative costs are as follows:

External Works
Concrete Works
Mechanical & Electrical
Dwelling Windows Repairs
Communal Concrete Floor Repairs
Fire Safety Related Works
External Decorations
Roof Works
Sundries
Glazing
Metal Works
Asphalt Works
Dwelling Doors
Brickwork Repairs
LD2s
Scaffolding
SUB-TOTAL
PRELIMINARIES
TOTAL

Policy Implications

12. This report relates to the delivery of the council targets contained in the “Southwark Housing Strategy to 2043” and the commitments of the Borough Plan.
13. This scheme is designed to deal with work to meet the Quality Homes Investment Programme (QHIP) which includes works to maintain decency and deliver the councils commitment to a quality kitchen
14. Planning consent is not required for the works being undertaken within this scheme.
15. As part of the overall procurement process for this framework, Standage & Co Ltd were assessed and indicated compliance with the council’s equal opportunities policy. This scheme is for works to the housing stock and will benefit all residents in the blocks affected.
16. This report confirms that, where applicable, this scheme is designed in compliance with the council’s design specification as included in the overall procurement process for the framework and the council’s Fairer Future Procurement Framework.

Mini competition Process

17. The call-off arrangements set out in the ‘operation of the framework’ document was followed and a mini-competition procedure was carried out.
18. As the scope of this work is of a nature where charges can be recovered from leaseholders under section 20 of the Landlord and Tenant Act 1987, leaseholder consultation was carried out. The council did not receive leaseholder nominations.
19. All contractors listed on Lot 1 were invited to participate in the mini-competition process with instructions to return the tender by 1pm on 25 October 2021. An extension of this deadline was granted with revised submissions date 28 October 2021. The list of contractors invited is as follows:
 - Architectural Decorators Ltd
 - A & E Elkins Ltd
 - Niblock (Builders) Ltd
 - Saltash Enterprises Ltd
 - Standage & Co Ltd
 - Thomas Sinden Ltd
20. Only 4 contractors returned a tender. Niblock did not submit a tender due to time constraints in receiving prices. Niblock respectfully decline

on this occasion due to the influx of Southwark tenders, stating they do not have sufficient resources at this time.

21. Thomas Sinden responds to the invitation to tender to confirm that they would not be submitting a tender. Calfordseaden LLP (Calfordseaden) contacted Thomas Sinden to enquire why the invitation had not been acknowledged. Thomas Sinden responded on 17 June 2020 to advise that they wrote to London Borough of Southwark to confirm their withdrawal from the Framework Extension. This advice was acknowledged by London Borough of Southwark on 24 June 2020.

Mini-competition Evaluation

22. The tenders were evaluated in line with the rules set out in the framework.
23. Representatives from Calfordseaden LLP (Calfordseaden) and the investment team participated in the tender evaluation process which involved checking whether all requirements set out in the checklist were met and assessment of price and quality specific to this scheme.
24. All tenderers were required to complete and confirm that they meet the requirements set out in the checklist. The checklist was satisfactorily completed by all tenderers.
25. The quality element of the submissions was assessed on a pass/fail basis.
26. The quality criteria for these works were as follows:
 - Resources and management of call-off contract
 - Management of sub-contractors
 - Health and Safety (H&S) proposals for the call-off contract
 - Design Proposals
27. The quality submissions were scored using a 1 – 3 scoring system as set out in the 'operation of the framework' document. At this stage, tenderers were required to meet a minimum threshold of 3. If they failed to meet this standard, they were not assessed any further in this process. All tenderers achieved the threshold 3.
28. The results of the quality criteria assessments were as follows:

Contractor	Pass/Fail
Architectural Decorators Ltd	Pass
A&E Elkins Ltd	Pass
Standage & Co. Ltd	Pass
Saltash Enterprises Ltd	Pass

29. Tenderers were required to complete a scheme specific schedule of rates. The price evaluation included the pricing of an actual works package plus rates for composite items. Separately tendered percentages applied to overheads and profit. The costs obtained for this scheme are based on the rates tendered within the framework. This does

not preclude the contractor from offering a lower rate than the framework tender.

30. All priced documents submitted were checked for arithmetical errors and general compliance with the tender requirements by Calfordseaden.
31. The council's appointed quantity surveyor has confirmed that the pricing has been checked in line with the framework's schedule of rates and confirmed that they are a combination of equal to or lower than the rates set out on the framework.
32. Therefore, on the basis of the mini-tender submitted, the contractor recommended for this scheme is Standage & Co Ltd

Plans for monitoring and management of the contract

33. The council's contract register publishes the details of all contracts over £5000 in the value to meet the obligations of the Local Government Transparency Code. The Report Author must ensure that all appropriate details of this procurement are added to the contract via the eProcurement System.
34. The performance of the framework contractors is monitored and managed by the investment team in accordance with the framework. Each project manager in the investment delivery team or other departmental officers provide a quarterly monitor on the performance of the framework contractors on the schemes they are working on as the framework contractors are expected to achieve certain targets set out in the Key Performance Indicators (KPIs) around the areas of time, cost and quality.
35. The framework contractors are monitored against these KPIs on a regular basis as if the framework contractors fail to perform to the required standard, their 'call-off' contract(s) can be terminated, their mini-competition opportunities can be restricted or they can be removed from the framework.
36. It is confirmed that this framework contractor has had 0 contracts terminated, 0 mini-competition opportunity exclusions and they have not been removed from the framework for Lot 1.
37. These 'call-off' contracts, whilst predominantly design and build contracts, have all design and work proposals examined and checked by both internal lead designers and cost consultants or by one of the council's professional technical services consultants, Calfordseaden LLP or PRL. It is confirmed for this scheme that the lead design services will be provided by Calfordseaden and cost management by Calfordseaden.
38. The spend and performance is monitored by the head of investment and reported each quarter to the major works core group led by the Deputy Leader and Cabinet Member for Housing, the Housing Investment Board led by the Strategic Director of Finance and Governance. Performance

reports will be prepared and presented in line with Contract Standing Orders.

39. The council's contract register publishes the details of all contracts over £5,000 in value to meet the obligations of the Local Government Transparency Code. The Report Author must ensure that all appropriate details of this procurement are added to the contract register via the eProcurement System.

Health and Safety Plan

40. The CDM 2015 regulations require a developed health and safety plan to be in place prior to commencement of works and the appointment of the principal designer at scheme inception. It is confirmed that the principal designer role will be provided by PRL. Works will not commence on site until it is confirmed that the health and safety plan is sufficiently developed for the type of works proposed. This will include updates to reflect the Government's current Covid-19 measures and ensure that all areas have been covered for the safety of operatives and the general public, such as transport; training procedures; welfare facilities; site monitoring & supervision; PPE and waste management, as well as action to be taken if compliance is not followed.
41. An extra method statement will be requested from Standage & Co Ltd, after approval of report and referenced in the letter of award, to explain how they will manage the site during Covid-19 in line with the CLC's Site Operating Procedures (SOP) and how they will make assurances as to standards of health and safety on site.
42. We will be including the new clauses required due to Covid-19 health and safety requirements into this contract at the award stage as part of the award letter instruction.

Identified risks for the new contract

43. The table below identifies a number of risks with this procurement, the likelihood of occurrence and the controls in place to mitigate the risks:

R/N	Risk Identified	Risk Rating	Mitigation
R1	Procurement Risk	Low	Call-off from the framework. Contractors response to the mini tender process is monitored as part of the KPI's
R2	The contractors fail to deliver works.	Medium	Monitoring in place as detailed in paragraphs 43 and 44
R3	Risk of challenge by leaseholders.	Medium	Statutory Consultation with leaseholders has been carried out.
R4	Framework contractors cease trading, go into administration/liquidation.	Medium	Appropriate financial checks will be undertaken prior to the contract award placed

R5	Covid-19 pandemic	Medium	Review contractors' financial standing pre and post the scheme tendering. Monitor updates on government guidance. Review of working practices for construction sites operating social distancing measures
R6	Brexit implications	Medium	Officers will monitor government guidance as this may have an impact around skills shortages, import and export of material and potential changes to regulations and standards

Leasehold Implications

44. There are 37 Leaseholders and six Right to buy applicants which will be affected by the works. In accordance with the Landlord and Tenant Act 1985 (as amended) section 20 notices of intentions were served on 19 February 2021 and the observation period expired on 14 May 2021.

Community, equalities (including socio-economic) and health impacts

Community impact statement

45. Improving housing in Southwark, the largest social landlord in London, is central to the council's wider plans to create a fairer future for all. Access to appropriate, good quality, genuinely affordable homes is important not just for residents but also to the wider economy and essential to shaping a borough that all residents can be proud of and which is truly sustainable into the future. A key part of this is the active management of current council housing assets that this report addresses in relation to investment through major works at Southwark Park Estate.
46. Residents may experience some inconvenience and disruption in the short-term, while works are taking place but the community as a whole will benefit in the longer term. These impacts will be mitigated by working closely with residents on the delivery process and using experience gained on a significant number of previous projects. Residents will continue to be at the centre of and involved in works that take place. Where financially viable other positive community impacts will also be included as part of any proposed works.
47. Any works undertaken will provide a better standard of accommodation for residents and will contribute to improved general health and wellbeing. Due consideration will be given to those residents with specific needs both during works and after completion.

Equalities (including socio-economic) impact statement

48. The Public Sector Equality Duty requires public bodies to consider all individuals when carrying out their day-to-day work, in shaping policy, in

delivering services and in relation to their own employees. It requires public bodies to have due regard to the need to eliminate discrimination, advance equality of opportunity and foster good relations between different people when carrying out their activities.

49. As set out under the Equality Act 2010 and the Public Sector Equality Duty (PSED) an equalities impact assessment has been carried out. Overall, the scheme should have a positive impact on groups that are protected under the Act.
50. Major investment in the council's housing stock, while resulting in a better standard of homes and estates for residents can also cause high capital charges in the short term which would normally be passed on to homeowners. Due consideration has been given to ensure these charges are kept to a reasonable level and the appropriate statutory process has been followed.

Health impact statement

51. Without undertaking the type of works described in this document to invest in the Council's housing stock, residents will face increasing issues with both the internal and external aspects of their properties. Vulnerable residents will be particularly disadvantaged by any failures to components, installations or the supply of energy to power their homes. People with certain disabilities, the elderly and the very young are particularly vulnerable to such issues. Economically disadvantaged households often have fewer resources available to them to deal with the impacts of poor standards of housing. Health issues and socio-economic issues are deeply intertwined and the council is committed to the provision of a high standard of housing for all its residents through targeted investment.

Health and Safety Plan

52. The CDM 2015 regulations require a developed health and safety plan to be in place prior to commencement of works and the appointment of the principal designer at scheme inception. It is confirmed that the principal designer role will be provided by Calfordseaden. Works will not commence on site until it is confirmed that the health and safety plan is sufficiently developed for the type of works proposed. This will include updates to reflect the Government's current Covid-19 measures and ensure that all areas have been covered for the safety of operatives and the general public, such as transport; training procedures; welfare facilities; site monitoring & supervision; PPE and waste management, as well as action to be taken if compliance is not followed.
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54. We will be including the new clauses required due to Covid-19 health and safety requirements into this contract at the award stage as part of the award letter instruction

Climate change implications

55. On 18 June 2019, the council's cabinet agreed the resolution passed by the Council Assembly on 27 March 2019 to "declare a Climate Emergency and do all it can to make the borough carbon neutral by 2030." The cabinet noted "that there are considerable financial savings to be made by 'going green', whether it be more energy efficient lighting, smart meters at council properties, or piloting energy generation schemes such as installing solar panels on council properties".
56. The government estimates that residential buildings account for 27% of Southwark's carbon emissions. The Council's direct emissions account for 12% of the borough's emissions and council housing is the second largest contributor to carbon emissions at 14%. The Council therefore plans to take targeted actions across energy supply and usage and to retrofit council buildings including council homes to make them greener.
57. All major works schemes will explore opportunities to reduce carbon emissions during the design process. Contained within the scheme detailed above, the following measures have been agreed:
- Procuring and using material sustainably
 - Selecting materials with low lifecycle impacts
 - Using local materials
 - Use of materials with high recycling
 - Meet minimum standards set out in Building Regulations

Social Value considerations

58. The Public Services (Social Value) Act 2012 requires that the council considers, before commencing a procurement process, how wider social, economic and environmental benefits that may improve the wellbeing of the local area can be secured. The social value considerations included in the tender (as outlined in the Gateway 1 report) are set out in the following paragraphs in relation to the tender responses, evaluation and commitments to be delivered under the proposed contract.

Economic considerations

59. By breaking the framework in to different Lots, this gave local medium sized firms the opportunity to tender for some of the work available in the Lots. The successful contractors for each call-off will bring local job opportunities for the community as well as tendering opportunities for local suppliers and sub-contractors. By making each contract borough wide, there will also be

no concerns expressed about any area getting the benefits of cheaper rates.

Social considerations

60. The council is an officially accredited London Living Wage (LLW) Employer and is committed to ensuring that, where appropriate, our contractors and subcontractors pay staff at a minimum rate equivalent to the LLW rate. The Gateway 1 report approved on 22 October 2013 confirms, for the reasons stated in that report, payment of LLW was an appropriate and best value requirement for this Framework offering enhanced quality of work from a motivated workforce and a lower staff turnover. All responses received either met or exceeded the LLW requirements. Following award of this call-off, quality improvements and costs implications linked to the payment of LLW will be monitored as part of each of the contract review processes

Environmental/Sustainability considerations

61. The contract documents will ensure that the contractors have to comply with all the council's environmental requirements as regards, for example, timber usage, CO2 emissions and safer Lorries.
62. This procurement process has ensured contractors who meet all these criteria and who are selected who will provide economic and social well-being through providing jobs, training and community benefits as well as meet statutory environmental standards and other council requirements such as the safer Lorries requirements.

Staffing implications

63. The staff resources deployed to this procurement is sufficient to meet the proposed timetable.
64. The project will be resourced by existing staff, within existing budgets.
65. Officer time relating to the management of this project is funded from the capital budget for individual projects.
66. Management of this project is funded from the capital budget for individual projects.

Financial Implications

67. For construction (works) contracts, the council is the end user in relation to Domestic Reverse Charge (DRC) and notification of this will be included in the letter of award to the successful contractor.
68. In addition to the works cost, it is considered prudent to add a 5% risk contingency fund to the contract sum to allow for any unforeseen issues. Any additional works will be agreed with the lead designer and project

manager and any costs arising due to any unforeseen works will be agreed by the quantity surveyor.

69. The works identified in this report form part of the Housing Investment Capital programme. The scheme will be funded from HRA available resources identified for the QHIP programme, which includes leasehold contributions. The budget will come from the following capital budget allocations:
- a. QHIP 2021/22 budget
 - b. Installation of smoke detectors tenanted properties
 - c. Installation of smoke detectors leasehold properties

Legal Implications

70. It is confirmed that this scheme falls under Lot 1 and the 'call-off' contract to be used is JCT Intermediate Building Contract with Contractor's Design 2011. The contract documentation will be passed to legal services to formalise a contract for the scheme in due course.

Consultation

71. Consultation meetings were held with residents on 26 November 2020 and on 30 July 2021 to discuss the scope of works. In addition, a virtual leaseholders meeting via Teams was held on 21 December 2021 to discuss their contributions. All residents, the TRA and local councillors will be written to advise the commencement date of the works and a further meeting will be held.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Strategic Director of Finance and Governance (H&M21/131)

72. The report seeks the approval of the Strategic Director of Housing and Modernisation for the award of the Southwark Park Estate QHIP 2021/2022 call-off contract via a mini-competition from the major works constructor framework to Standage & Co Ltd
73. The financial implications sections details how these costs will be funded. Any other costs connected with this contract to be contained within existing departmental revenue budgets. There is an estimated resource shortfall for the Housing Investment Programme over the life of the programme.
74. There is also likely to be further demand on the capital programme as a consequence of local or national demands for resources following the tragic Grenfell fire and the programme may be disrupted by the ongoing COVID 19 pandemic. It is, therefore, important that the cost of these works is carefully monitored and that accurate forecasting is in place.

75. Any variation or extension to the contract beyond the scope of this report will require further approval in line with council's procurement protocols.

Head of Procurement

76. Not Applicable

Director of Law and Democracy

77. Not Applicable

Director of Exchequer (for housing contracts only)

78. These are works of repair and are therefore chargeable to leaseholders under the terms of their leases. There are 37 leasehold properties included in the contract that will be affected by the works. In accordance with the Landlord and Tenant Act 1985 (as amended) Notices of Intention were served on 19 February 2021 and the observation period ended on 14 May 2021.

79. Section 20 notices of proposal were served on 30 November 2021 and expired on 10 January 2021. There were 2 observations received from leaseholders included in this package and they were responded to in writing. The observations were not of a nature that would impact on the commencement of these works.

PART A – TO BE COMPLETED FOR ALL DELEGATED DECISIONS

Under the powers delegated to me in accordance with the Council's Contract Standing Orders, I authorise action in accordance with the recommendation(s) contained in the above report (and as otherwise recorded in Part B below).

Signature..... Michael Scorer Date: 21 January 2022
Strategic Director of Housing and Modernisation

PART B – TO BE COMPLETED BY THE DECISION TAKER FOR:

- 1) All key decisions taken by officers
- 2) Any non-key decisions which are sufficiently important and/or sensitive that a reasonable member of the public would reasonably expect it to be publicly available (see 'FOR DELEGATED DECISIONS' section of the guidance).

1. DECISION(S)
As set out in the recommendations of the report.

1. DECISION(S)
2. REASONS FOR DECISION
As set out in the report.
3. ALTERNATIVE OPTIONS CONSIDERED AND REJECTED BY THE OFFICER WHEN MAKING THE DECISION
Not applicable.
4. ANY CONFLICT OF INTEREST DECLARED BY ANY CABINET MEMBER WHO IS CONSULTED BY THE OFFICER WHICH RELATES TO THIS DECISION
none
5. NOTE OF ANY DISPENSATION GRANTED BY THE MONITORING OFFICER, IN RESPECT OF ANY DECLARED CONFLICT OF INTEREST
<i>If a decision taker or cabinet member is unsure as to whether there is a conflict of interest they should contact the legal governance team for advice.</i>
none
6. DECLARATION ON CONFLICTS OF INTERESTS
I declare that I was informed of no conflicts of interests.*
Or
I declare that I was informed of the conflicts of interests set out in Part B4.*
(* - Please delete as appropriate)

* Under the Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012, the council is required to put in place a scheme for recording and publishing some officer executive decisions. This process is sometimes referred to as "Regulation 13(4)".

BACKGROUND DOCUMENTS

Title:	Held at	Contact
Major works project file	Asset Management (electronically) 160 Tooley Street, SE1 2QH	Courtland Fletcher 020 7525 1145

APPENDICES

No	Title
None	None

AUDIT TRAIL

Lead Officer	Desmond Vincent, Head of Investment		
Report Author	Courtland Fletcher, Contract Manager		
Version	Final		
Dated	12 January 2022		
Key Decision	Yes	If yes, decision date on forward plan	
CONSULTATION WITH OTHER OFFICERS/DIRECTORATES/CABINET MEMBER			
Officer Title	Comments	Comments Included	
	ght		
Strategic Director of Finance and Governance	Yes	Yes	
Head of Procurement	Yes	Yes	
Director of Law and Governance	Yes	Yes	
Director of Exchequer	Yes	Yes	
Cabinet Member	N/a	N/a	
Date final report sent to Constitutional Officer	21 January 2022		